

# Green Transition and Housing Inequalities: Context and Uneven Outcomes

Roberta Cucca – NMBU

Swiss Habitat Conference  
2026



Vancouver-Canada-2011

# Green Transitions and Housing Inequalities: Context and Uneven Outcomes

Roberta Cucca - NMBU

Swiss Habitat Conference  
2026



Vancouver-Canada-2011

**Green Strategies and Housing Inequalities**  
Green policies can reinforce inequalities.

**By Overlooking Inequalities**

- Interventions concentrated in advantaged areas
- Neglect of vulnerable neighbourhoods
- Underestimation of social and climate vulnerability

**By Amplifying Inequalities**

- Property value escalation
- Displacement and green gentrification
- Socio-spatial segregation

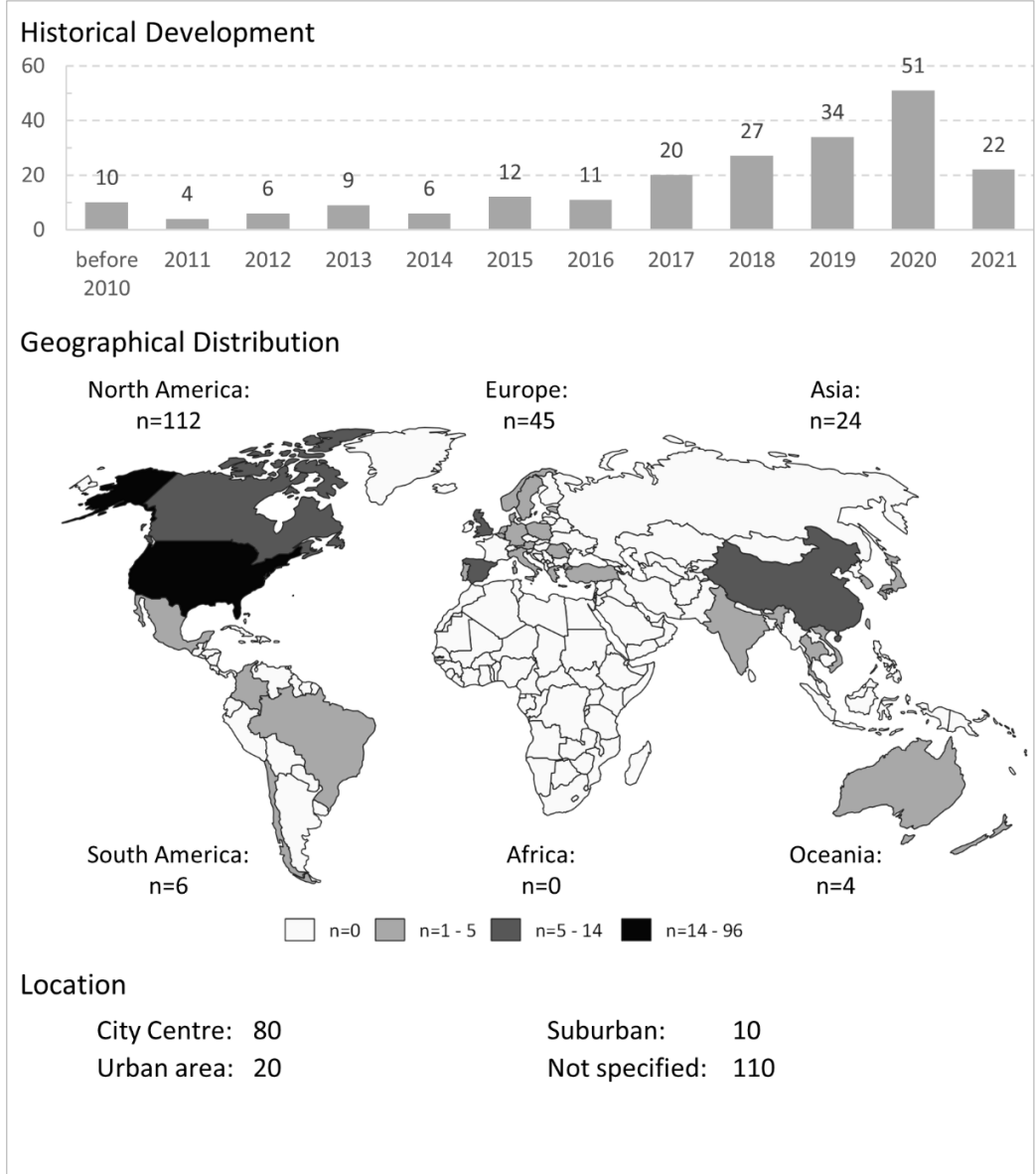
(Anguelovski et Al. 2018)

**GREEN STRATEGIES-**  
 Greening and NBS  
 Sustainable Mobility -  
 Densification  
 Energy Retrofitting



**EMERGING GENTRIFICATION MECHANISMS**  
 Green Gentrification  
 Renoviction  
 Newly-built Gentrification  
 Transit-induced Gentrification

Cucca R. Friesenecker M. and Thaler T., (2023) *Green Gentrification, Social Justice and Climate Change in the Literature: Conceptual Origins and Future Directions*, in *Urban Planning*, Volume 8, Issue 1, <https://doi.org/10.17645/up.v8i1.6129>



But research shows that environmental strategies **do not automatically** produce housing inequalities.

- New parks do not always lead to green gentrification
  - Retrofitting does not inevitably produce renovations
  - Densification does not necessarily generate luxury housing only....

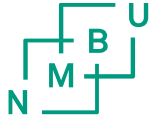


Conversely, they can **reduce** housing inequalities

- Energy-efficient retrofits lower bills and improve comfort.
- Densification can expand affordable housing and support equitable energy transitions.
- Greener, walkable areas improve health, well-being and climate resilience



# A context-sensitive institutional approach to green housing transitions and housing inequalities



- Green strategies do not produce uniform housing outcomes.
- Context matters because it shapes how green transition strategies are filtered through different social, institutional, political, and spatial mechanisms.



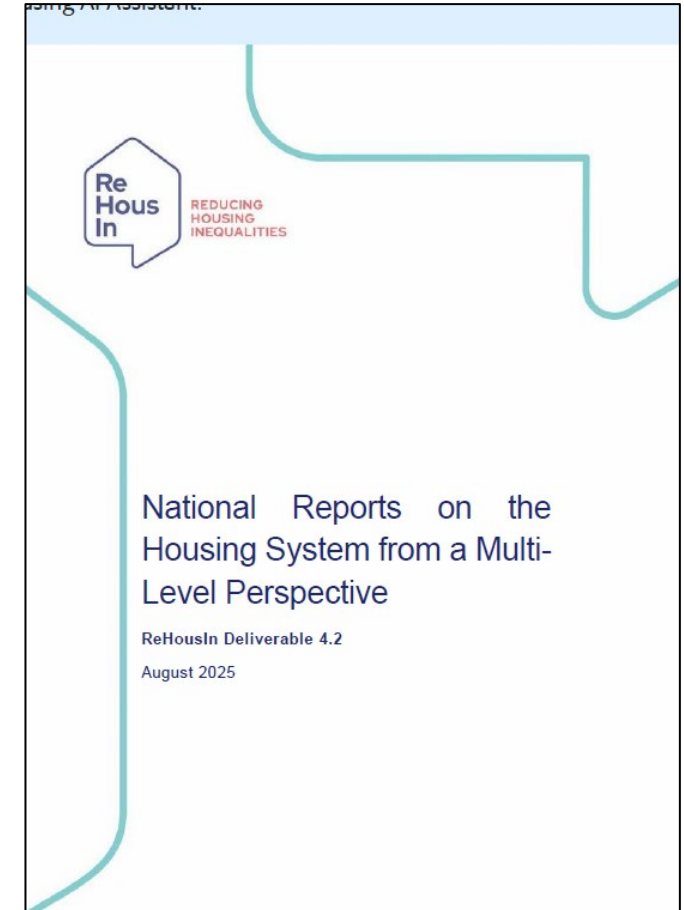
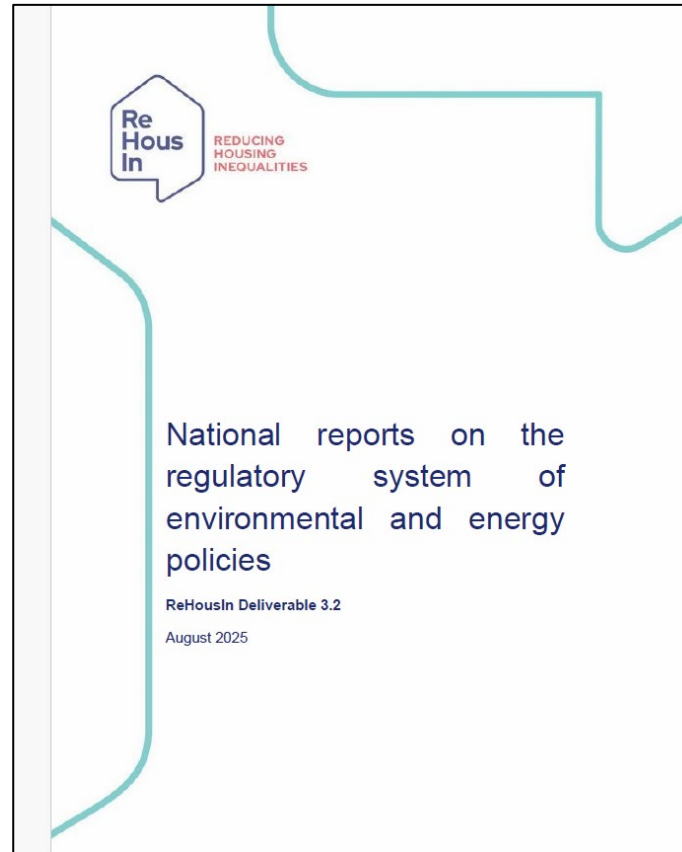


REDUCING  
HOUSING  
INEQUALITIES

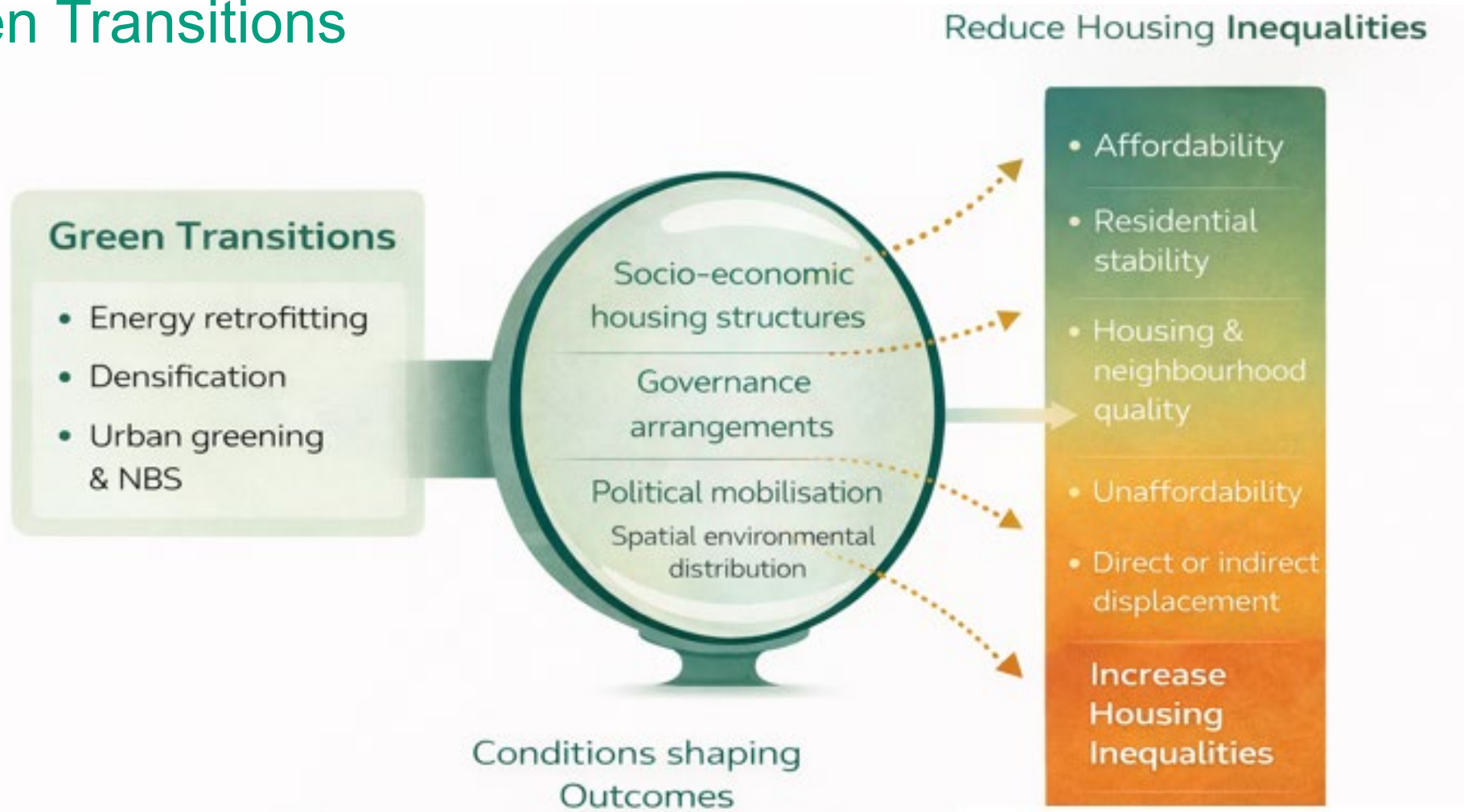


REDUCING HOUSING INEQUALITIES

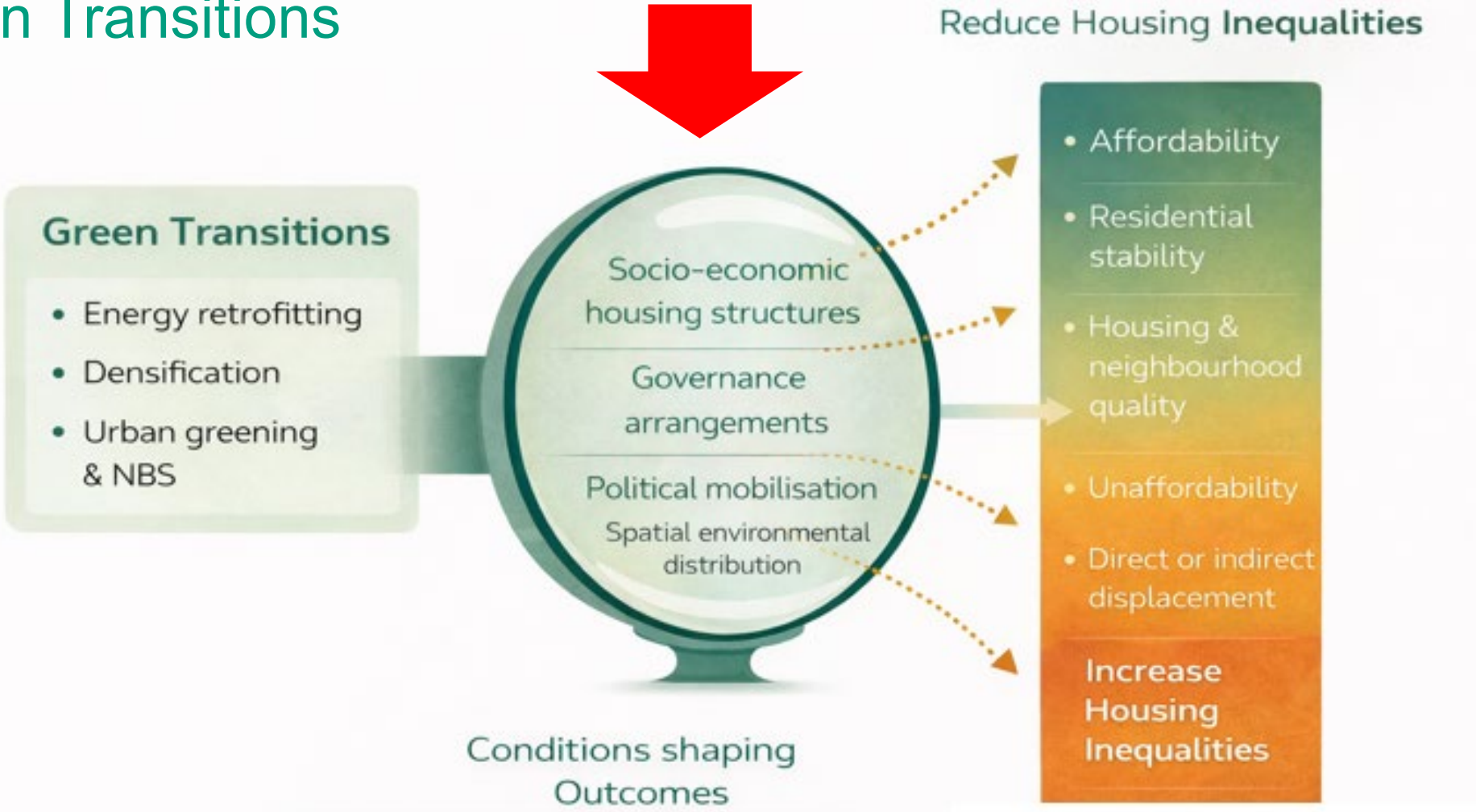




# Unpacking the Conditions Shaping Housing Inequalities in Green Transitions



# Unpacking the Conditions Shaping Housing Inequalities in Green Transitions



11 Kazepov, Y., Ahn, B. & Cucca, R., 2024. The 'European City' at the Crossroads: Four Analytical Elements for Understanding Convergence and Differentiation. "Tijdschrift voor economische en sociale geografie", Vol. 115, No. 2, pp. 267–280.

# 1. Socio-economic demand structures

- Degree of **Housing Commodification**
- **Housing Pressure**
- **Tenure Structure**

Shape who can access green housing benefits, with **highly commodified housing systems and high-demand urban markets amplifying unequal access** to environmental benefits and affordable housing



## 2. Spatial environmental configuration

- Green Infrastructure Distribution
- Geography of Climate Adaptation Investments
- Pre-existing Environmental Inequalities

**Unevenly distributed green infrastructures or green upgrading across urban areas often reinforce existing socio-spatial inequalities or drives gentrification dynamics**



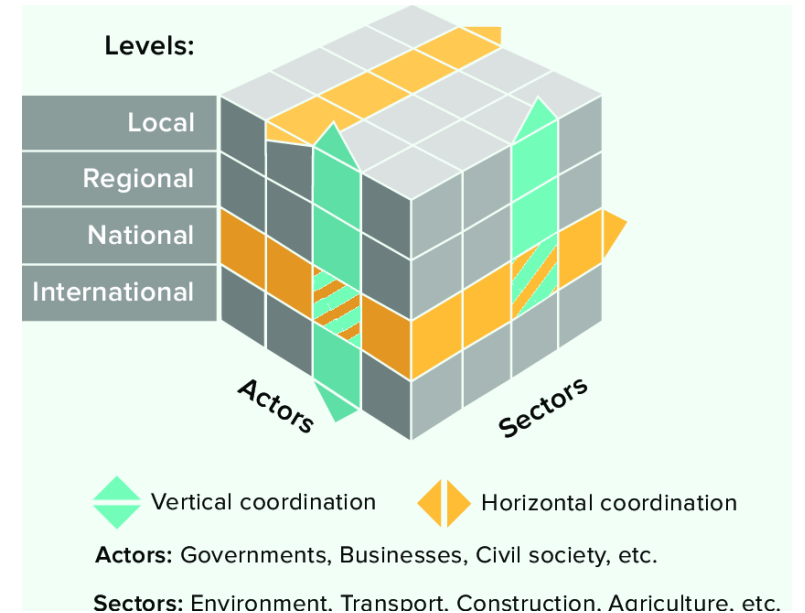
Oslo

### 3. Policy and Multilevel governance

- **Policy Integration** Across Sectors
- Redistributive **Housing Strategies**
- **Multi-level** Governance Capacity

Across countries:

- climate and environmental policies tend to be designed at national or supra-national level, while housing governance remains strongly segmented and often locally implemented
- **coordination** between **levels** of governance is **uneven (Silos)**
- **green targets** are rarely translated into redistributive housing strategies.



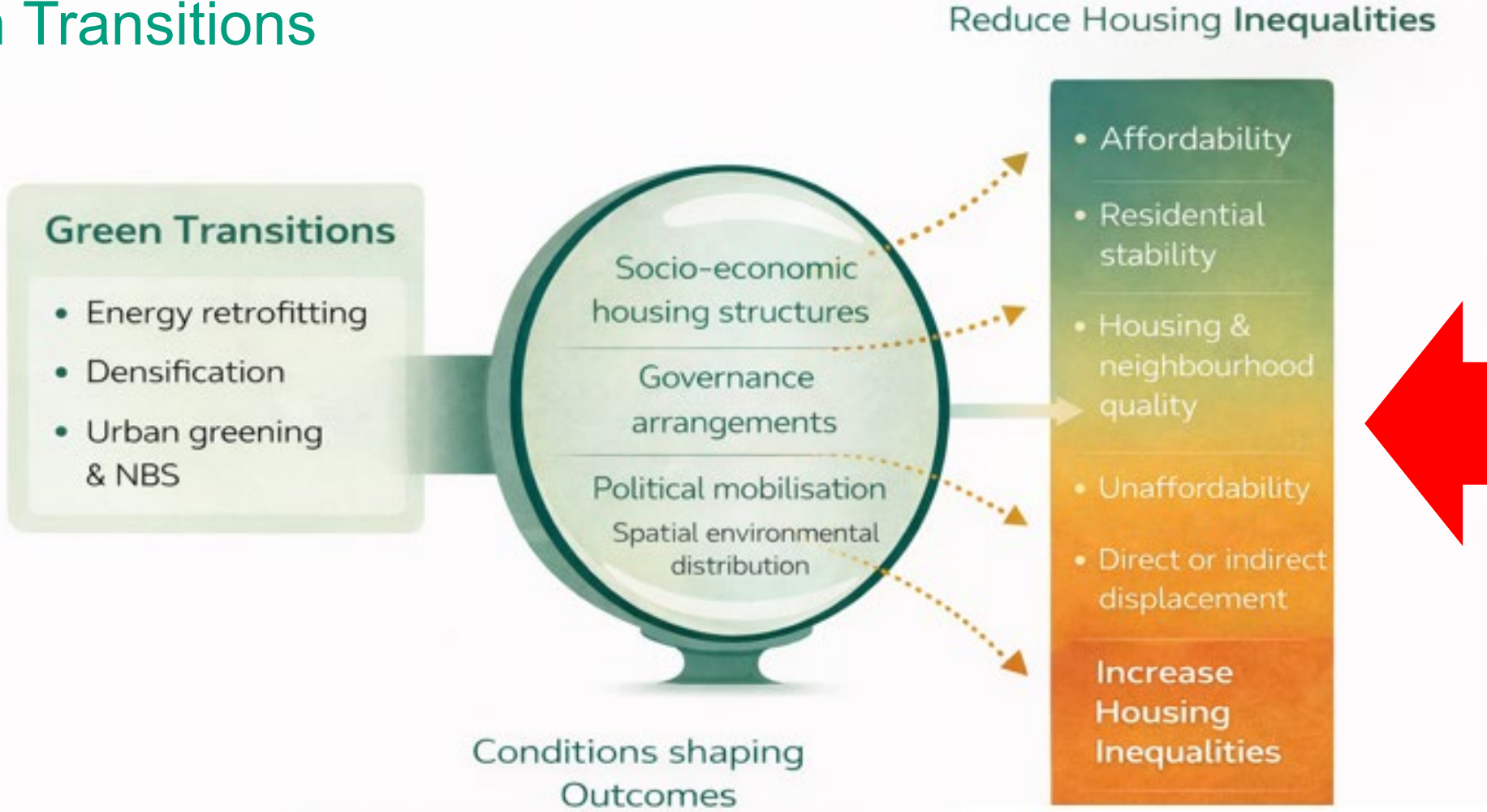
## 4. Local Politics– awareness and decision-making process

- Strength of Civil Society Mobilisation
- Local Policy Innovation Capacity
- Participatory Governance Mechanisms



Across cases, the social effects of green housing policies are **shaped by** the degree of political mobilization, awareness and **civic engagement** surrounding housing and environmental justice

# Unpacking the Conditions Shaping Housing Inequalities in Green Transitions



16 Kazepov, Y., Ahn, B. & Cucca, R., 2024. The 'European City' at the Crossroads: Four Analytical Elements for Understanding Convergence and Differentiation. "Tijdschrift voor economische en sociale geografie", Vol. 115, No. 2, pp. 267–280.

# Housing Inequality - Dimensions

## Displacement (Direct and indirect)

★ Opportunities	⚠ Challenges
<ul style="list-style-type: none"> <li>• <b>Environmental upgrading</b> can improve living conditions and housing <b>stability</b> in vulnerable neighbourhoods</li> <li>• Inclusive densification (social housing) can expand <b>access to central locations</b></li> <li>• <b>Anti-displacement</b> policies linked to green strategies can protect existing residents</li> </ul>	<ul style="list-style-type: none"> <li>• <b>Renovictions</b> and retrofit-induced rent increases</li> <li>• <b>Green gentrification</b> linked to urban greening and NBS</li> <li>• <b>Indirect displacement</b> through neighbourhood revalorization through densification</li> </ul>

# Housing Inequality - Dimensions

## Affordability

★ Opportunities	⚠ Challenges
<ul style="list-style-type: none"> <li>• <b>Energy-efficient</b> housing reduces <b>long-term housing costs</b></li> <li>• <b>Publicly subsidised retrofitting</b> can support <b>low-income</b> households</li> <li>• <b>Non-market housing provision in densified areas</b> can <b>buffer</b> housing cost increases</li> <li>• Densification can reduce <b>mobility poverty</b></li> </ul>	<ul style="list-style-type: none"> <li>• Upfront <b>retrofit costs transferred</b> to tenants or buyers</li> <li>• <b>Increased property values</b> following environmental upgrading</li> <li>• Densification driven by <b>high-end development</b></li> <li>• <b>Unequal access</b> to subsidies and green incentives for energy retrofitting</li> <li>• <b>Decrease social housing</b> following densification or energy retrofitting</li> </ul>

# Different Housing Inequality Vulnerability

## Neighbourhood and Housing Quality

★ Opportunities	⚠ Challenges
<ul style="list-style-type: none"> <li>• Improved <b>housing comfort</b> and <b>energy performance</b></li> <li>• Enhanced environmental quality and <b>climate resilience</b></li> <li>• Increased <b>access to green and blue</b> infrastructure</li> <li>• Better urban liveability, accessibility and <b>health outcomes</b></li> <li>• <b>Upgrading</b> of ageing housing stock</li> </ul>	<ul style="list-style-type: none"> <li>• <b>Uneven spatial distribution</b> of environmental improvements</li> <li>• New <b>quality gaps</b> between renovated and non-renovated housing</li> <li>• <b>Small apartments, overcrowded conditions and loss of green</b> in densified areas</li> <li>• <b>Low –quality</b> energy retrofitting</li> </ul>

The “**Vancouver paradox**” is extreme, but not exceptional — it is a warning sign for many cities.

Green strategies can **drive, accelerate or amplify different dimensions of** housing inequalities, without

- ❖ awareness and participation
- ❖ integrating housing and climate governance
- ❖ promoting decommodification of (green) housing provision
- ❖ protecting residential stability (anti-displacement measures)
- ❖ reducing spatial environmental inequalities.

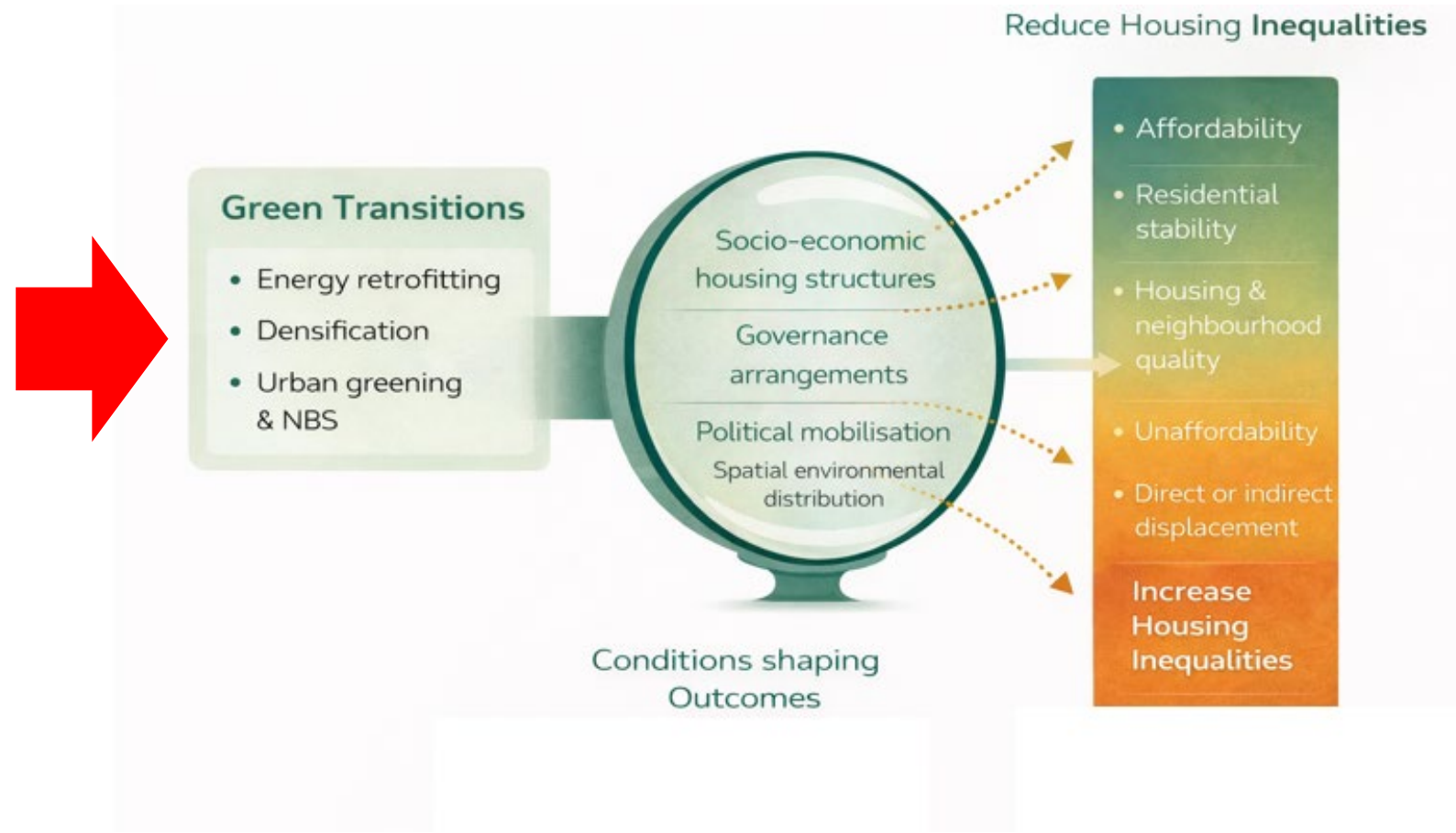




# Limitations and research agenda

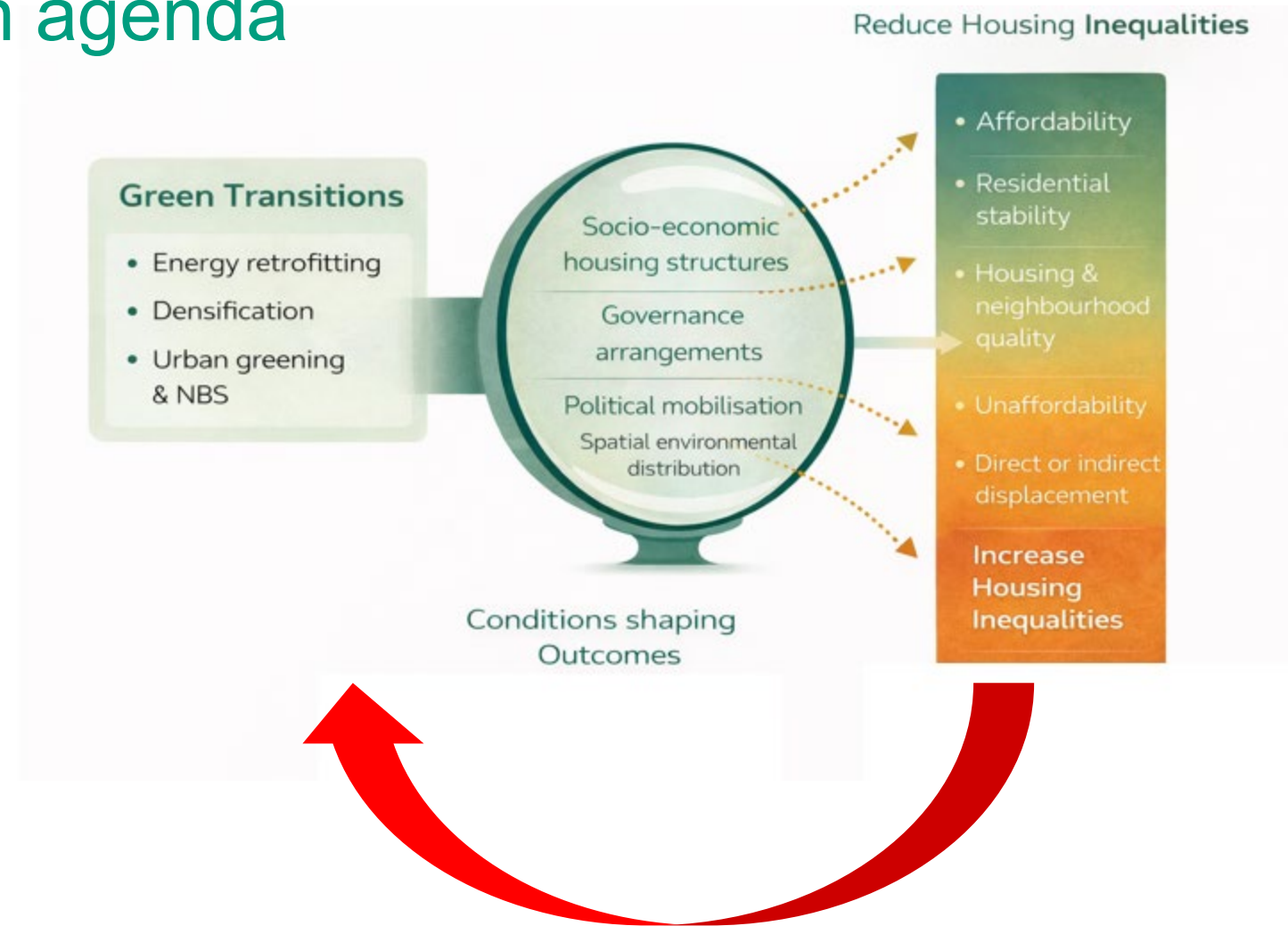
Better understanding of **economic governance of green policies and strategies** — who finances them, who implements them, and who ultimately benefits from them.

“The devil is in the details”



# Limitations and research agenda

Housing policies that focus **only on affordability** may unintentionally **hinder or slow-down climate** adaptation and mitigation



# Limitations and research agenda



## ***Beyond Housing Consumption***

What green housing transitions also involve is **production**: Building materials, Pollution, Construction supply chains, Land take = **Global environmental and social impacts**

**Thank you for your attention!!**

